



Residents' and Environmental Services Policy Overview Committee

Date: TUESDAY, 26 MARCH 2013

Time: 5.30 PM

- Venue: COMMITTEE ROOM 4 -CIVIC CENTRE, HIGH STREET, UXBRIDGE UB8 1UW
- MeetingMembers of the Public andDetails:Press are welcome to attend
this meeting

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Susan O'Brien (Chairman) Mary O'Connor (Vice-Chairman)

Kuldeep Lakhmana, Labour Lead Lynne Allen Carol Melvin David Payne Michael White David Yarrow

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Residents' & Environmental Services Policy Overview Committee

Terms of Reference

To perform the policy overview role outlined below:

- 1. conduct reviews of policy, services or aspects of service which have either been referred by Cabinet, relate to the Cabinet Forward Plan, or have been chosen by the Committee according to the agreed criteria for selecting such reviews;
- 2. monitor the performance of the Council services within their remit (including the management of finances and risk);
- 3. comment on the proposed annual service and budget plans for the Council services within their remit before final approval by Cabinet and Council;
- 4. consider the Forward Plan and comment as appropriate to the decision-maker on Key Decisions which relate to services within their remit (before they are taken by the Cabinet);

In relation to the following services:

- 1. culture, arts and sport including the provision and/or management of museums, art galleries, theatres, archives and local history activities, libraries, leisure centres, swimming pools and other like facilities;
- 2. lifelong learning;
- 3. community safety;
- 4. the provision, planning and management of parks and open spaces, allotments, cemeteries, pitches and other like facilities;
- 5. transport, highways and parking;
- 6. waste management and recycling;
- 7. conservation and biodiversity;
- 8. safety education;
- 9. licensing and registration;
- 10. trading standards;
- 11. consumer protection;
- 12. environmental health functions
- 13. planning and building control
- 14. the Council's planning policies (including the Unitary Development Plan and other plans for the use and development of land), Local Agenda 21 Strategy and Local Transport (Implementation Plan).

Policy Overview Committees will not investigate individual complaints.

Agenda

Chairman's Announcements

1	Apologies for Absence	
2	Declaration of Interest in matters coming before this meeting	
3	To confirm that all items marked Part 1 will be considered in Public and that any items marked Part 2 will be considered in Private	
4	To agree the Minutes of the meeting held on 13 February 2013	1 - 8
5	Review 2: A Review of Local Pest Control Services and the Impact of Waste Management Processes on these - Witness Session 3	9 - 38
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Minutes

RESIDENTS' AND ENVIRONMENTAL SERVICES POLICY OVERVIEW COMMITTEE



13 February 2013

Meeting held at Committee Room 4 - Civic Centre, High Street, Uxbridge UB8 1UW

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	Committee Members Present:	
	Councillors Susan O'Brien (Chairman)	
	Mary O'Connor (Vice-Chairman)	
	Lynne Allen	
	Kuldeep Lakhmana	
	Carol Melvin	
	David Payne	
	Josephine Barrett	
	David Yarrow	
	Witnesses Present:	
	Colin Edards, Pest Control Contractor	
	Chris Troy, Environmental Protection Unit Manager	
	China Hoy, Environmentari Totection Onit Manager	
	LBH Officers Present:	
	Nigel Dicker, Deputy Director, Residents Services	
	Shabeg Nagra - Public Protection Services Manager	
	Colin Russell - Waste Division Manager	
	Nadia Williams, Democratic Services	
	Nadia Williams, Democratic Services	
61.	APOLOGIES FOR ABSENCE (Agenda Item 1)	
	Apologies had been received from Cllr Michael White who was	
	substituted by Councillor Josephine Barrett.	
62.	DECLARATION OF INTEREST IN MATTERS COMING BEFORE	
02.	THIS MEETING (Agenda Item 2)	
	THIS MEETING (Agenualitem 2)	
	There were no declarations of interests notified.	
63.	TO CONFIRM THAT ALL ITEMS MARKED PART 1 WILL BE	
00.	CONSIDERED IN PUBLIC AND THAT ANY ITEMS MARKED PART 2	
	WILL BE CONSIDERED IN PRIVATE (Agenda Item 3)	
	It was confirmed that all items on the agenda marked as Part 1 would	
	be considered in public.	
64.	TO AGREE THE MINUTES OF THE MEETING HELD ON 22	
	JANUARY 2013 (Agenda Item 4)	
	The minutes of the meeting held on 6 December 2012 were agreed as	
	an accurate record and there were the following matters arising:	
	an accurate record and there were the following matters ansing.	

	Minute 58 (Agenda item 6) – Residents Services 2013/14 Budget Proposals	
	 The final comments submitted to Corporate Services POC were noted as follows: 	
	<i>""The Chairman of RESPOC is satisfied with the report and proposed figures. The Committee welcome the further investment for roads, the continued refurbishment of Hillingdon libraries, the re-modernisation of Ruislip Lido and the provision of grounds maintenance vehicles at West Drayton Boys Club.</i>	
	The Committee looks forward to seeing the yet to be decided figures in connection with cemetery charges to bring them more into line with other authorities."	
	2) With regard to proposed fees and charges relating to Exclusive Rights of Burial (Lawn Section Graves), the Committee noted that Cabinet had approved an increase of 20% to non-residents at the meeting held on 24 January 2013. Members indicate that whilst this minimal charge was welcomed, the Committee looked forward to a further increase in the near future.	
65.	REVIEW 2: A REVIEW OF LOCAL PEST CONTROL SERVICES AND THE IMPACT OF WASTE MANAGEMENT PROCESSES ON THESE - WITNESS SESSION 2 (Agenda Item 5)	Action by
	The Chairman of the Committee welcomed Chris Troy, Environmental Protection Unit (EPU) Manager and Colin Edards, Pest Control Contractor to the Committee's second Review of Local Pest Control Services and the Impact of Waste Management Processes on these.	
	Chris Troy advised that the Public Protection Service interacted with other teams within the Council and was mainly concerned with dealing with food and commercial premises. He explained that charges were levied to non-Council tenants for dealing with issues relating to pest control, namely rats and mice.	
	It was explained that there was a great deal of interaction with Hillingdon Housing Services regarding this issue and when dealing with charges, the department would usually take account of people receiving benefits.	
	The Committee was informed that officers in Public Protection Services enforced Food Hygiene & Safety in food premises and had powers to take enforcement action where there were pest infestations. A key reason for voluntary/formal closure of food premises was the presence of cockroaches, mice & rats. There were also requirements for food operators to have management systems in place, to prevent insect or vermin, and this included the management of refuse (there was a duty to have regular waste collections & outside bins must have lids). These activities would have a knock on effect to residents living in the vicinity and poorly	

managed food businesses would attract vermin and increase their levels in an area.

The unit liaised with the Anti-Social Behaviour Investigations Team (ASBIT) on an on-going basis.

Members were informed that Public Protection Services provided a chargeable service for treating rats and mice in private residences. Private contractors were sometimes employed to carry out treatment.

It was explained that if there were alternative food sources, rodents would often eat this rather than feed regularly on the poison bait. Where this happened treatment would be less effective. Waste food from domestic or commercial premises attracted rats, mice, birds, squirrels, foxes and other vermin. Members were advised that often, it was people's behaviour which was the underlying cause of the problem, particularly when people put food out for wildlife or when residents leave out food in bags for long periods. The Committee was informed that this did not however, mean that Hillingdon was experiencing the problem of 'super rats', as had been highlighted in Hampshire. Hampshire had applied to the Health & Safety Executive for permission to use potent pesticides outdoors. Such so called 'acute' pesticides were more hazardous to the non-target species and the environment.

With regards to the issue of enforcement of poor waste management in neighbourhoods, it was noted that most of this task was carried out by ASBIT, and were found to be generally related to residents not controlling waste properly. Approximately a hundred notices had served annually and enforcement action was taken where rubbish was harbouring pest infestations.

The Committee was advised that the Pest Control Association had suggested that the key to addressing this issue was by using the educational approach, as the problems usually emanated from human behaviour and therefore, treatment was not necessarily the answer to resolve the problem.

Members were advised that the Council website included a frequently asked questions (FAQ) section which gave residents advice and ideas on how to prevent pest infestation (<u>http://www.hillingdon.gov.uk/article/12789/Rats-and-mice</u>). The website also contained an on-line booking form for Residents to book treatment and included a list of charges.

Members of the Committee raised the following points:

- Throwing bird seeds attracted rats there should also be an alternative means of raising awareness, other than the Council website, as many elderly people in particular, did not have access to computers.
- Suggested that identifying the source of pest infestation was an issue that that needed to be pursued. Officers advised that this

was an area that was difficult to address, as there could be behavioural issues with a number of people living on the streets. This was why ASBIT were usually involved to carry out investigations and record incidents.

- Requested officers to provide some statistical data relating to the number of calls that had been received in regard to pest infestation for Members to establish the scale of the problem within the Borough. Officers advised that in 2011, 865 treatments had been provided in respect of rats and mice, but ASBIT would need to supply figures relating to the receipt of complaints. The figures prior to 2011 were noted as being higher, as no charges were levied for treatment prior to that period.
- There had been no injuries as a result of fox attack and investigations relating to the issue of foxes were usually triggered off as a result of complaints received.

The Committee was informed that officers were pro-active with regard to carrying out food inspections, which were carried out on a six month basis for high risk premises. High risk premises were defined as being high risk due to the nature of the food they were producing or if they had a poor record of compliance.

Chris Troy advised that enforcement notices that had been served and dealt with were not monitored in terms of area, and these were usually dealt with by ASBIT.

With regard to the issue of 'scores on doors' (now called the Governments 'Food Hygiene Rating System') of food premises, officers advised that there were 2,500 food premises in the Borough and the Food Standards Agency was currently pursuing legislation requiring premises to display their score ratings (which they currently were not forced to display).

In response to concerns about infestations resulting from building works, officers explained that in the past, some intelligence would have been undertaken, and EPU would have been aware of any issues arsing in an area from these works; as building works resulted in elevating the problem due to the disturbance of the pests in the manholes.

Colin Edwards informed the meeting that his role as a pest control contactor was to cover when Council officers were on leave and as required by the Pest Control Section. He explained that he previously worked for Harrow Council and during that time, when dealing with pest infestation problems, time was also spent in investigating the source of the problem. However, this was no longer the case due to limited resources. There had been 8 members of staff and he was the only staff member remaining by the time he left. In Hillingdon there were just two full time pest control officers.

Members were advised that with time and adequate resources, the

source of pest infestations could be investigated. It was noted that one of the causes of infestation was the increasing number of building development resulting in the disturbance of drainage, which aggravated the rats in the sewers and thus, resulted in an increase in the rat problem. Mr Edards suggested that sewers were the main source of the issue.

With regard to the issue of controlling pigeons, Members were advised that these could only be controlled by trapping them and, as long as members of the public kept feeding them, it would be very difficult to address the problem. In addition, this problem could be resolved by setting traps where the pigeons were roosting and checking the traps on a daily basis.

With regarding to lead time from the time complaint was received to resolving the problem, it was explained that work for the day would be collected from the Council's Security Desk and calls would be made according to the number of bookings listed on the schedule.

Chris Troy reported that a new system had since been introduced, where all calls were taken via the Contact Centre. From receipt of calls, three appointments would be booked within a week for the caller.

Shabeg Nagra added that up to 10 appointments would be booked per day and these would depend on the number of work that had already been scheduled for that day. Currently, 2 officers performed Pest Control task and one of the officers spent half a day on dog control duty.

Concerns were raised about the prospects of a caller having to wait up to a week before their issue was dealt with.

Officers advised that the priority with regard to responding to pest control queries was for Hillingdon Housing Services. Owner occupiers were required to pay a fee and had the option of dealing with the issue via private contactors.

Concerns were expressed about the problem getting worse where the free treatment was only provided to Council tenants and lease holders having to pay to resolve problems. The lack of investigative work not being undertaken to find the source of the problems due to cost were also noted as a cause for concern. It was suggested that the situation would only get worst, as the issue was not being dealt with holistically.

Officers advised that where investigative work was undertaken, the whole area would be required to be treated.

Members noted that no weekend service was provided but that the duty officer would conduct a risk assessment in respect of the emergencies and respond accordingly; otherwise, calls during the weekends relating to rats would be looked at on the Monday after the weekend.

It was noted that emergencies relating to the accidental facture of

	be reported to the Cabinet meeting on 21 March 2013. Resolved	vvillams
67.	FORWARD PLAN (Agenda Item 7) The Committee requested the report relating to 'Beds in Sheds', due to	Action by Nadia Williams
66.	WORK PROGRAMME 2012/13 (Agenda Item 6) Resolved The Committee agreed the work programme and discussed possible witnesses for the forthcoming witness sessions.	Action by Nadia Williams
	That officers provide statistical data on the level of calls received and cases dealt with relating to pest infestation, particularly on rats and mice and cockroaches.	Chris Troy Shabeg Negra
	The Chairman thanked the witnesses for providing the Committee with valuable evidence in respect of their review.	
	Nigel Dicker advised that in the move to contracting the work out, there had been the requirement that the level of contract would be dictated by the level of demand. The contract would be defined, by stipulating for example, that callers should wait no more than two weeks to have their issue resolved. The onus would be on the contractor to meet the demand for the service.	
	The Committee was extremely concerned that the Pest Control Service could be outsourced and the service implications this would have. The Committee noted that the Council now had only 1.5 Pest Control Officers for a Borough of this size and indicated that Members would be recommending for more officers to be appointed.	
	Officers explained that the reason sewer bating was not being undertaken by local authorities was that it would not be effective in many areas, due to the availability of other food sources. Colin Edards added that it could take up to about 5 years to see the effect of sewer bating.	
	In discussing the issue of sewer baiting, it was noted that 27% of local authorities did not carry out this function, as water authorities were now responsible for this (stopped in 1991).	
	sewer pipes were usually dealt with under building regulations, which would require the issue to be resolved within the minimum time of 24/48 hours.	

The Committee agreed the Forward Plan. Page 6

These are the minutes of the above meeting. For more information on any of the resolutions please contact Nadia Williams on 01895 277 655. Circulation of these minutes is to Councillors, Officers, the Press and Members of the Public.

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Agenda Item 5

REVIEW 2 – REVIEW OF LOCAL PEST CONTROL SERVICES AND THE IMPACT OF WASTE MANAGEMENT PROCESSES ON THESE – THIRD WITNESS SESSION

Contact Officer: Nadia Williams Telephone: 01895 277655

REASON FOR ITEM

To hear from further witnesses to enable the Committee to gather evidence as part of their second review of Local Pest Control Services and the impact of Waste Management Processes on these: Third witness session.

OPTIONS OPEN TO THE COMMITTEE

- 1. Question the witnesses.
- 2. To consider the scoping report (appendix 1) and to make amendments if necessary.
- 3. To note the figures relating to pest control jobs from 2005 to 12 July 2012 (attached to the end of appendix 1).
- 4. To make a note of possible recommendations for the review.

INFORMATION

- 1. This is the final witness session for the Committee's review of Local Pest Control services and the impact of Waste Management Processes on these. The Committee is keen to ensure that the services Hillingdon Council provides, aims to tackle this problem in a proactive and joined-up way.
- 2. At the first witness session held on 22 January 2013, Members heard from the Council's ASB & Investigations Service Manager, Green Spaces, Sport and Leisure Senior Manger, Public Protection Services Manager and the Waste Division Manager. This provided Members with background information to understanding the roles and responsibilities in this area. It also enabled Members to examine the current and planned service provision for both domestic and commercial pest control and its relationship to waste management and anti-social behaviour.
- 3. The second witness session held on 13 February 2013 helped the Committee to understand health issues relating to the topic and examine the problems pests can cause to individuals, local neighbourhoods and

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commercial businesses. Details of the information provided by the witnesses are included in the Minutes of the last meeting of the Committee which is included on this agenda.

Witnesses

4. For this meeting the Committee will hear from the Chairman of the Hayes Town Partnership (Membership includes the Business Forum, the Council, the Police, the main developers, Brunel University and Uxbridge College). Members will also hear from a representative from the Ruislip Manor Chamber of Commerce, the Chair of Dawley Housing Co-operative, as well as representatives of Paradigm Housing Group.

PAPERS WITH THE REPORT

Scoping report Figures relating to pest control jobs from 2005 to 12 July 2012

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Residents' and Environmental Services Policy Overview Committee Review Scoping Report 2012/13

OBJECTIVE

Title and aim of review

A REVIEW OF LOCAL PEST CONTROL SERVICES AND THE IMPACT OF WASTE MANAGEMENT PROCESSES ON THESE

Terms of Reference

- 1. To understand the Council's roles and responsibilities in this area;
- 2. To examine the current and planned service provision for pest control (domestic and commercial) and its relationship to waste management and anti-social behaviour;
- 3. To understand the different types of pests, populations and likely infestation trends, including how this may impact public health and social stigma;
- 4. To examine the problems pests cause to individuals, local neighbourhoods, commercial businesses and the wider environment;
- 5. To review the effect of temperature, climate, urban development and underground infrastructure (and any other factors) on pest populations;
- 6. To explore how waste management processes and practices in Hillingdon (by residents, businesses, contractors and the Council) can help to mitigate any pest infestations;
- 7. In particular, to explore how food waste generated by residents and businesses is managed prior to, during and after the collection process;
- 8. To review any existing policies in this area and best practice elsewhere;
- 9. To consider the importance, relevancy and adequacy of public information available to residents and businesses;
- 10. To examine opportunities for improved partnership working to ensure pest problems are addressed as efficiently and swiftly as possible;
- 11. To bring forward considered (and costed, where applicable) proposals to Cabinet for consideration.

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Reasons for the review

It is estimated the number of rodents has rocketed by over 40 per cent in the last decade due to a variety of factors. Housefly populations are predicted to more than double by 2080. Members will also be aware of the recent stories around the increase in bed bug infestations. Nationally, this is a significant issue impacting on all local authority, particularly those in urban areas.

Trends and patterns in population, development, cleanliness standards, waste processes, funding for pest control services and even the weather (amongst many others factors) all impact upon pest populations. Pest infestations can affect individuals, their health and have knock on consequences for others and the local environment.

The Committee is keen to ensure that the services Hillingdon Council provides aim to tackle this problem in a proactive and joined-up way.

Types of Pests

The dictionary definition of "pests" is that it is a general term for organisms which cause a nuisance, but more specifically may cause illness, damage or consume food crops and other material important to humans. Environmental Health Practitioners consider the following pests to be the ones which are of Public Health significance – Rats/Mice; Cockroaches; Pigeons, Bedbugs; Fleas; Lice. Other key pests include Foxes and Pigeons.

Prevention of Damage by Pest Act 1949 defines "infestation" as the presence of rats, mice, insects or mites in numbers which involve an immediate or potential risk of substantial loss or damage to food.

Responsibilities for Local Authorities

Local Authorities are not legally required to provide a pest control service, but the Prevention of Damage by Pests Act 1949 (PDPA) imposes a duty on a local authority to "take such steps as may be necessary to secure as far as practicable that their district is kept free from rats and mice" and in particular to keep the local authority's own land and land the local authority occupies free from rats and mice. The PDPA also imposes a duty on local authorities to enforce the same duty on other owners and occupiers of land. It is worth noting that occupiers of land (except agricultural land) are required to give written notice to the local authority if it comes to their knowledge that rats or mice are present on the land in substantial numbers.

Current Service Provision

Pest control, waste collection and enforcement of waste management in food and non-food premises are covered by different teams and there is a need for the different units to work as a team to solve problems.

It is suggested that the approach had been fragmented in dealing with issues relating to Commercial waste and issues relating to residents putting rubbish out at the wrong time for collection.

The issue of how waste was presented for collection need to be explored, as residents would need to be made aware of how they contained waste and how best to present them for collection days.

Current Service Provision (Open Spaces)

In Green Spaces and Golf Courses, the Council uses Rentokil to undertake surveys and provide control measures for rats in parks and mice in buildings.

The Council has also been using a local pest controller to assist with moles in fine turf. There is also an issue with foxes on the golf courses as both numbers and damage is increasing.

Current Service Provision (Domestic Premises)

London Borough of Hillingdon Residents Services Directorate provides a pest control service for rats (and mice internal to properties only). The Council has landlord responsibility for Hillingdon Housing Services tenants and a free service is provided to them. In April 2011, however, fees were introduced for non-council tenants and owner occupiers resulting in a reduction in demand for the service. Consequently, the in-house pest control service has assumed pest control work around the Civic Centre and the Council tenant service from Hillingdon Housing Services.

Callers can book appointments and make payment either by telephone or online on the Council website. Information and advice on the website for Pest control was up-dated in the summer of 2012.

The charges for the service can be categorised as follows:

- 1. Resident Owner Occupiers were no concessions apply £60 for x 3 visits
- Resident Owner Occupiers were concessions apply, i.e. in receipt of benefits - £15 for x 3 visits
- 3. Any additional visit or initial visit £36 or £15 were concessions apply
- 4. Private Landlords (rented houses) £93.60 for x 3 visits
- 5. Hillingdon Housing Services tenant's request no charge
- 6. Council Buildings Civic Centre requirements, Green spaces and any council buildings internally re-charged at cost.

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Current Service Provision (Commercial Premises)

The Residents Services Directorate's Food Safety Team carries out an inspection programme of food business, dealing with structural, operational and hygiene requirements. The inspection considers the layout and design of the food business concerned to ensure good food hygiene practices including protection against contamination and in particular pest control. Inspections cover provisions for storage and disposal of food waste, non-edible by-products and other refuse. The officer will consider the design and management of refuse stores so as to ensure that they may be kept clean and free from animals and pests. Hygiene Improvement Notices may be served on the food business operator where there is a record of continued non-compliance.

Other provisions in relation to the cleanliness of the work place and facilities for rest and eating meals etc extend to non-food business. These controls may be applied through the Health and Safety at Work Act and associated workplace health, safety and welfare regulations.

The Hygiene Improvement Notice does not deal with accumulations of rubbish or harbourage of pests in non food related locations. Non-food establishments are inspected in response to reports by the Residents Services Directorate's Anti Social Behaviour Investigations Team.

On the first inspection, advice will be given by the officer to the trader to make sure they are aware of their responsibilities, with particular effort made to assist small traders to be aware of the steps they must take to manage waste.

If advice is not effective in resolving the problem, consideration will be given to serving a Legal Notice (see above) on the person responsible and or the owner of the land. With regard to commercial waste the following additional provisions apply:

- Environmental Protection Act 1990
 - S.47 requirement to store trade refuse in a suitable container
 - S.34 duty of care for persons responsible for waste to take all measures applicable to prevent any contravention by any other person of law and to ensure that transfer of waste is only to a person authorised for transport purposes
 - Regulations under s.34 relating to the requirement to have in place a waste management plan and if necessary a contract with a provider of waste removal and transfer services

Current Service Provision (Mixed Premises)

There are often occasions where more than one type of premises or land is affected by rodent activity. An example might be:

• A parade of trading premises

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- Private flats above
- Yards that form part of those premises to the rear
- The yards abut an un-adopted service road and
- The service road backs onto public open space
- The flats gain access via staircase from the service road to balconies.

Due to poor waste management by traders and residents, accumulations of both trade and domestic waste build up giving a food source for rodents that are seen to have habitat in the public open space.

In such situations officers break down the various elements that have combined; these being:

- Pest control action (ie baiting and poisoning) in the public open space. There are no enforcement actions to be taken as the open space is owned by the Council
- Investigation of whether the trading premises are meeting their waste management and property ownership duties. Officers will conduct inspections of trading premises where waste must be securely contained, normally using bulk waste bins that have secure lockable lids. These bins should be regularly emptied by a registered waste collection company who will ensure correct disposal. This process must be recorded and audited. Should the officer find any failing in this duty enforcement action will be instigated under Environmental Protection Act 1990 s34. Owners or occupiers have a requirement to keep land clean, tidy and sanitary, or formal actions will be taken to enforce clearance of accumulations and treatment for any rodents upon land under Prevention of Damage by Pests Act 1949 s4). In cases where an un-adopted service road is not kept clear of waste, occupiers of premises that directly abut the service road with be served a notice to clear it under Public Health Act 1936 s78.
- Whether the residents of the flats have sufficient knowledge about how their waste should be stored prior to collection and when and where their waste should be presented for collection. Residents of flats will be visited to ensure that they are fully aware where domestic waste should be stored and that residents are aware of the collection day. Each flat will be given a guidance leaflet confirming the correct practice. Should there be continuing failure to store or present domestic waste in the agreed manner, notice can be served to formalise storage and presentation for collection under Environmental Protection Act 1990 s46.

Cost	2011/2012	£113,000
Income	2011/2012	£76,000 (£36,000 external income and £40,000 recharges from other Council departments)
Net Cost	2011/2012	£37,000

Proposed changes to the pest control service from April 2013

Following a BID review, it is proposed that the delivery of the Pest Control Service will be outsourced to local contractors to cover the following services within one maintenance service:

- Hillingdon Housing Services tenants free service
- Owner Occupiers were concessions apply charge £15
- Residents in receipt of state pension (over age of 65 years) free service
- Council Buildings, Civic Centre, Green spaces

The offer of Pest Control Service to owner occupiers or private tenants who do not qualify for concessions will be discontinued - they will be directed to private sector local contractors.

Concessions and Over 65 requests will be directed to Hillingdon Housing Service to action and monitor alongside their own requests from tenants - this will allow a simplified billing system for the Council and contractor.

Hillingdon Housing Service will identify eligibility for those that qualify for concessions by asking for National Insurance Number or using Council Tax records. Older people will be classed as those in receipt of state pension.

Enforcement of the duties of occupiers of land

Properties are inspected by the Residents Services Directorate's Anti Social Behaviour Investigations Team in response to reports, as it is deemed that not dealing properly, either deliberately or negligently, with waste accumulations, or build up of undergrowth providing food or shelter for rodents is anti-social by nature as it is likely to cause nuisance for other people or a health risk.

On the first inspection, advice will be given by the officer to the occupier to make sure they are aware of their responsibilities, with particular effort made to assist older or vulnerable residents to be aware of the steps they must take to manage their property, or how to seek assistance if they cannot manage it themselves.

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If advice is not effective in resolving the problem, consideration will be given to serving a Legal Notice on the occupier and / or owner under one of the following provisions:

- Environmental Protection Act 1990
 - S.46 requirement to present refuse in a prescribed manner
 - S.59 requirement to remove waste stored or deposited on land not licensed for such
 - S.80 requirement to abate a statutory nuisance connected to land in such a state as to be prejudicial to health or a nuisance
 - S.92 requirement to remove litter from land where it is detrimental to the amenity of the area
- Prevention of Damage by Pest Act 1949
 - S.4 requirement to remove or prevent conditions which provide harbourage for rodents
- Public Health Act 1961
 - S.34 requirement to remove waste from land which is seriously detrimental to the amenities of the neighbourhood
- Public Health Act 1936
 - S.78 requirement to sweep or cleanse passages or yards
 - S.79 requirement to remove noxious matter from land
 - S.83 requirement to cleanse filthy and verminous premises
- Town and Country Planning Act 1990
 - S.215 requirement to remedy the condition of land which is seriously adverse to the amenities of an area

If these notices are not complied with there are various penalties set out in legislation and in most cases, the Council will carry out the necessary work ("work in default") and charge the cost to the person responsible.

Hillingdon's Waste Management Services

Hillingdon operates three separate collection services to households across the Borough:

- Residual waste collection (black bags to landfill)
- Co-mingled recycling (paper, card, glass, plastic, tins,)
- Garden waste including vegetables peelings etc.

Residual waste and co-mingled recycling are collected weekly. Garden waste is collected fortnightly.

Schedules are designed to ensure that the fortnightly collection of green waste co-insides with the collection of other waste collections.

In all circumstances, residents are required to:

- Place bags out for collection in their front garden, drive or path, but not on the pavement or grass verge
- Not to place bags out for collection earlier than 17:30 on the evening before
- If collection is via rear service road, waste to be placed at a regular and convenient collection point
- At no time during the week should refuse/recycling be stored anywhere other than within the property boundary.

Waste Services also collect trade waste under contract from commercial premises and rent to them waste collection bins. This is a chargeable service with the Authority duty bound to recover its costs.

The Street cleaning Service will collect dumped rubbish from roads and pavements, green and open spaces where these are the duty of the local authority to maintain. There are a number of locations in the Borough where private land; such as rear access roads, attract fly-tipped rubbish and often pests. In some areas, Council adds private roads like this to street cleansing regimes, but this does set a precedent and could expose the Council to a permanent arrangement and a considerable increase in costs. Unless the circumstances are unique, householders and fly-tippers become aware and may leave even more waste in the knowledge that it will be taken away at regular intervals.

Public health considerations

Public health problems arising from pests are not limited to diseases. Quality of life for people can be affected by infestations of pests such as mice, fleas, cockroaches and bedbugs, in particular among vulnerable people.

It is said the presence of rats and mice in a home could "trigger psycho/social stresses on people of all ages and backgrounds", and mental anxiety could be caused by embarrassment from lice and flea bites. The report by the World Health Organization said demonstrated "a clear association between pest-infested premises, depression, migraines, allergies and asthma". These ailments could result from anxiety, lack of sleep and allergic reactions.

Supporting the Cabinet & Council's policies and objectives

Hillingdon Cabinet's decision <u>not</u> to reduce the frequency of waste collection will have assisted in tackling this problem. This is in stark comparison to a large number of Councils (almost half) who have stopped collecting bins on a weekly basis, resulting in more fly-tipping and more refuse being piled up outside properties and consequential pest infestation problems.

PART 1 – MEMBERS, PUBLIC AND PRESS Residents' and Environmental Services Policy Overview Committee Meeting 26 March 2013

INFORMATION AND ANALYSIS

Key Issues

- A clear definition of what the Council classes as pests
- Clarification of what the Council is responsible for dealing with and who is responsible for the cost occurred
- Establish whether there are policies in place for dealing with rats and mice and see whether these need to be reviewed
- Consider the legislation relating to public health issues and environmental laws and explore the issue of enforcement
- To find out what the trend is in Hillingdon
- Concern about issues relating to people living in social housing, particularly about who is responsible for dealing with pest control and the issue of finance
- Recurring problems of pest infestation arising from commercial premises
- Action to be taking against persistent occurrences after a warning has been given

Remit - who / what is this review covering?

The review covers the remit of the following Council services:

- Public Protection / Consumer Protection
- Community Safety (Anti-social behaviour)
- Housing Services (tenants)
- Waste Services
- Public Health (from April 2013)

The review covers the following Cabinet portfolios:

- Cabinet Member for Finance, Property and Business Services (Public protection)
- Cabinet Member for Social Services, Health and Housing (Housing / Public Health)
- Cabinet Member for Planning, Transportation and Recycling (Waste)
- Cabinet Member for Community, Commerce and Regeneration (Antisocial behaviour)

Connected work (recently completed, planned or ongoing)

The Committee will need to be mindful of the BID review recently completed on this service area (as indicated earlier in the report) with any recommendations proposed to Cabinet having regard to this and compatibility with other BID review outcomes.

This will enable any issues identified by the Committee to be tackled in the most comprehensive, cost effective and efficient way possible.

EVIDENCE & ENQUIRY

Possible Witnesses (tbc)

- ASB & Investigations Service Manager LBH
- Green Spaces, Sport and Leisure Senior Manger LBH
- Public Protection Services Manager LBH
- Waste Division Manager LBH
- Service users, e.g. lettings agencies / management companies, private leaseholders and restaurant owners
- Public health professional
- Housing Associations

Key information required / intelligence

- Current Council Policy in place for dealing with rats and mice
- Legislation in place for dealing with public health issues in relation to enforcement
- Information provided on the Council website regarding pest control
- Data on the number of cases by type and trend
- The impact on drain clearance services by water companies in rat populations.
- Statistical information on the numbers of pest infestations and pest types.
- Performance indicators and budget information etc...
- Local Government Association studies
- Press articles
- Government guidance and regulations
- Practices in other local authorities

Useful Websites

Hillingdon website: http://www.hillingdon.gov.uk/pestcontrol

Chartered Institute of Environmental Health http://www.cieh.org/advresult.aspx?SearchBox=pest%20control

PART 1 – MEMBERS, PUBLIC AND PRESS Residents' and Environmental Services Policy Overview Committee Meeting 26 March 2013 British Pest Control Association (BPCA) http://www.bpca.org.uk/pages/index.cfm

Consultation and Communications

To be considered and, if appropriate, aligned with any planned service consultations.

Lines of enquiry

To be confirmed at a later stage.

PROPOSALS

To be confirmed at the review report development stage.

LOGISTICS

Proposed timeframe & milestones

Meeting Date *	Action	Purpose / Outcome
22 January 2013	Agree Draft Scoping	Information and analysis
	Report	Evidence & enquiry
	Witness Session 1	
13 February 2013	Witness Session 2	Evidence & enquiry
26 March 2013	Witness session 3	Evidence & enquiry
24 April 2013	Draft Final Report	Proposals – agree recommendations and final draft report

* Specific meetings can be shortened or extended to suit the review topic and needs of the Committee

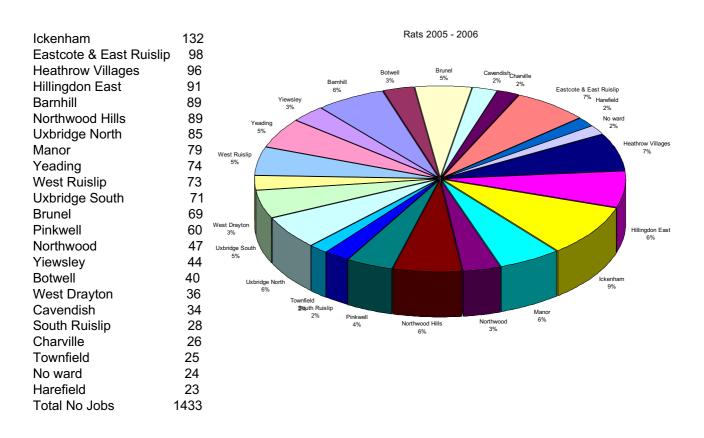
Risk assessment

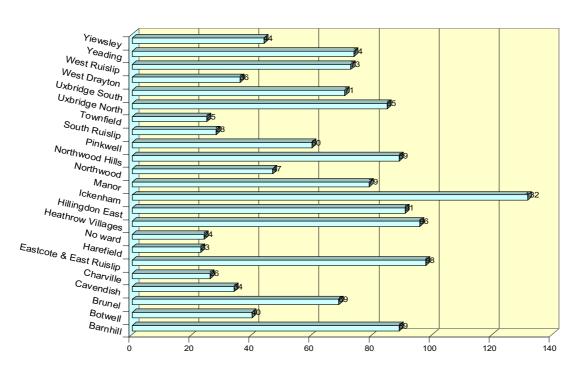
The review needs to be resourced and to stay focused on its terms of reference in order to meet this deadline. The impact of the review may be reduced if the scope of the review is too broad.

Equalities Implication

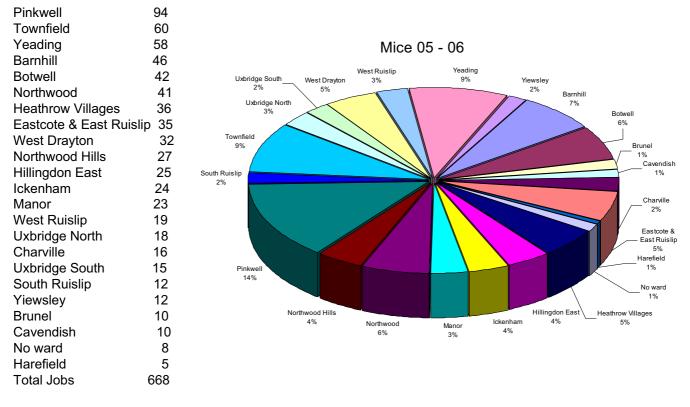
The Council has a public duty to eliminate discrimination, advance equality of opportunity and foster good relations across protected characteristics according to the Equality Act 2010. Our aim is to improve and enrich the quality of life of those living and working within this diverse Borough. Where it is relevant, an impact assessment will be carried out as part of this review to ensure we consider all of our residents' needs.

Pest Control Jobs 2005 - 2006

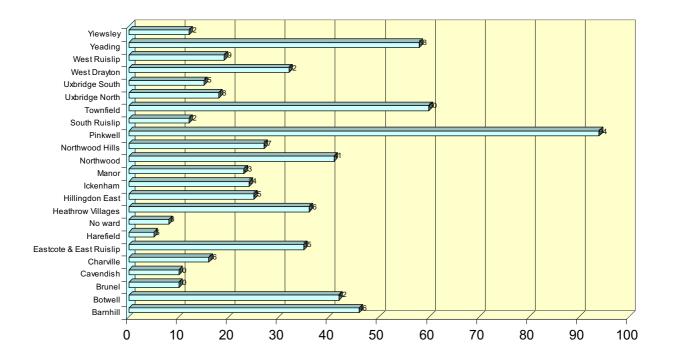




Rats Jobs By Ward 2005 - 2006

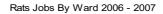


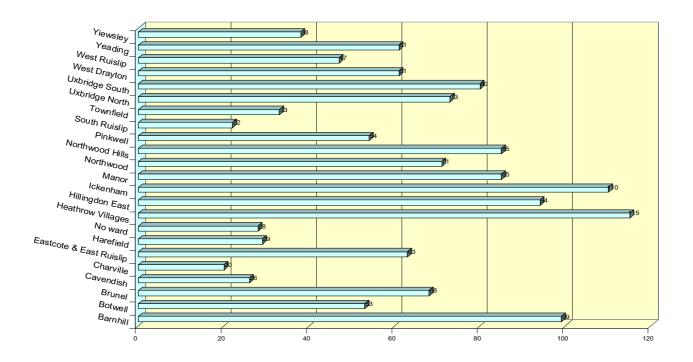
Mice 05 - 06

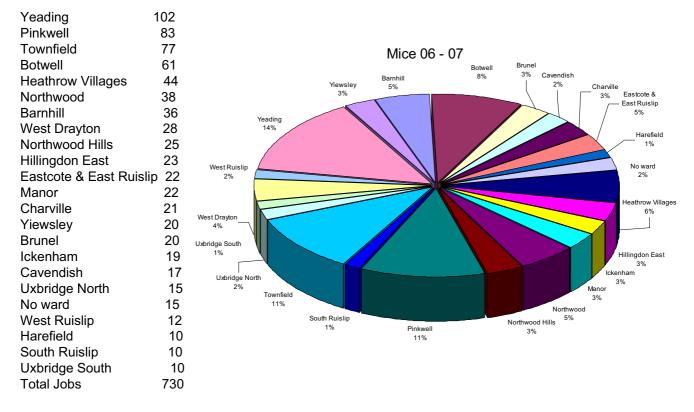


Pest Control Jobs 2006 - 2007

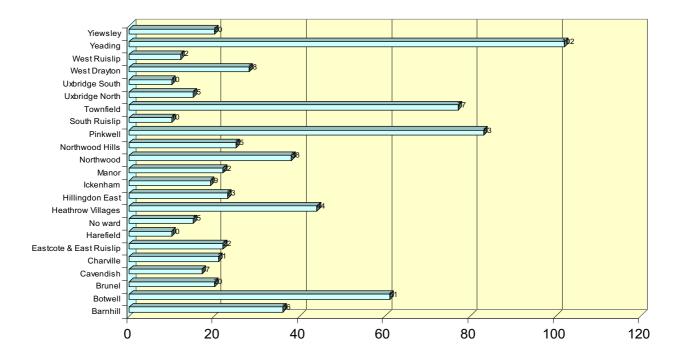
Heathrow Villages Ickenham	115 110	Rats 2006 - 2007
Barnhill	99	
Hillingdon East	94	Botwell Brunel Barnhill 4% 5% Cavendish pocChaville
Manor	85	Barnhill 478 078 29% 1% Eastcole & East Ruislip Yiewsley 4% 1% Harfield
Northwood Hills	85	3%
Uxbridge South	80	Yeading 4%
Uxbridge North	73	West Ruislip 3% Heathrow Villages 8%
Northwood	71	West Drayton
Brunel	68	4%
Eastcote & East Ruislip		
West Drayton	61	
Yeading	61	
Pinkwell	54	Uxbridge South Hillingdon East 7%
Botwell	53	6%
West Ruislip	47	Uxbridge North
Yiewsley	38	5% Townfield
Townfield	33	Stildth Ruislip 2% Pinkwell Manor
Harefield	29	4% Northwood Hills Northwood 6% 6% 5%
No ward	28	070 070
Cavendish	26	
South Ruislip	22	
Charville	20	
Total Jobs	1415	



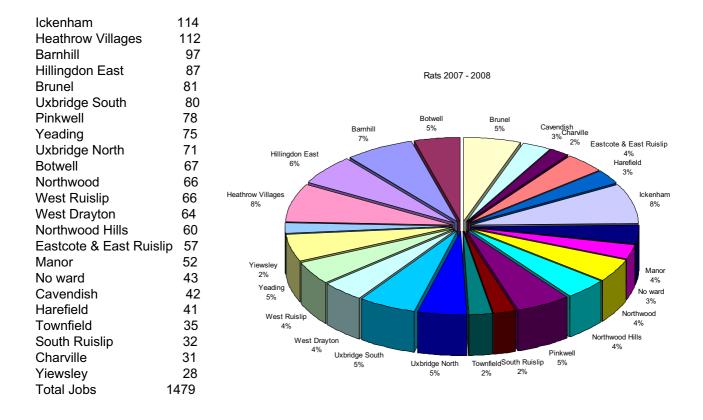




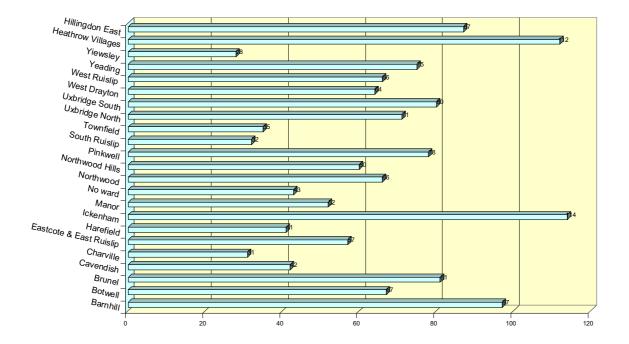
Mice 06 - 07

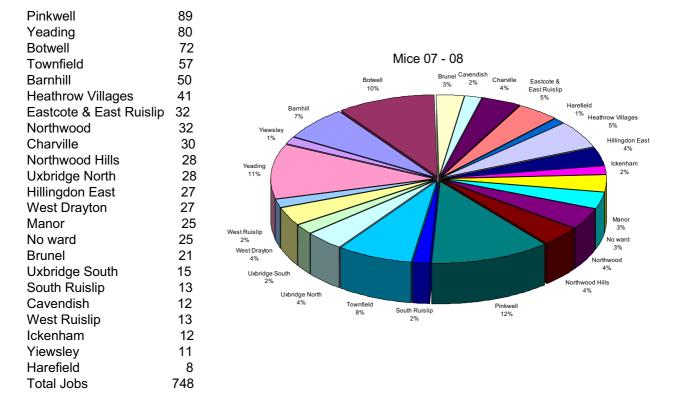


Pest Control Jobs 2007 - 2008

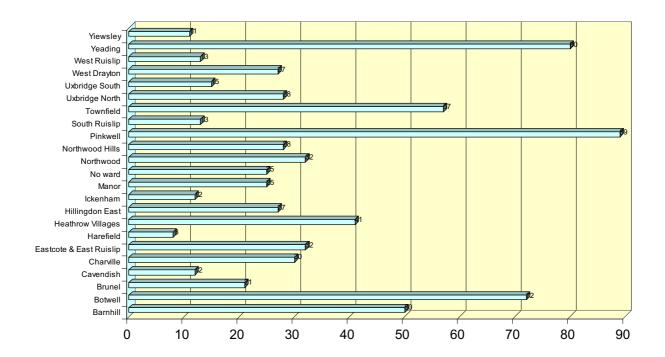


Rats Jobs By Ward 2007 - 2008

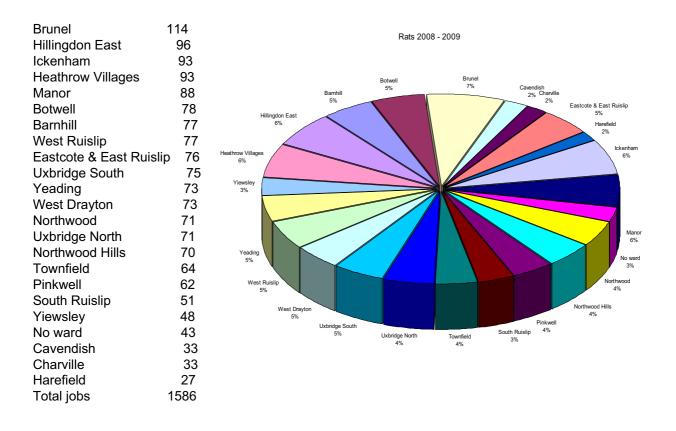




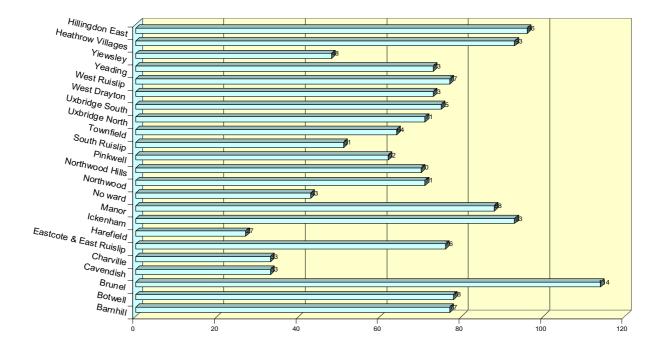
Mice 07 - 08

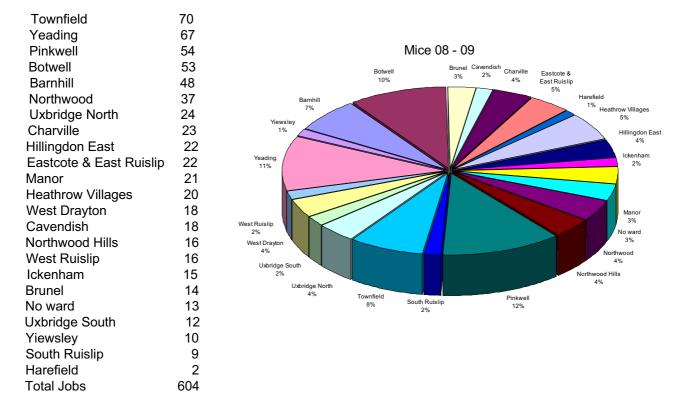


Pest Control Jobs 2008 - 2009

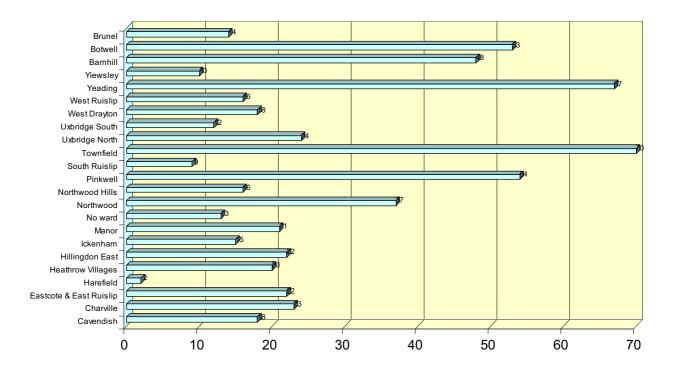


Rats Jobs By Ward 2008 - 2009

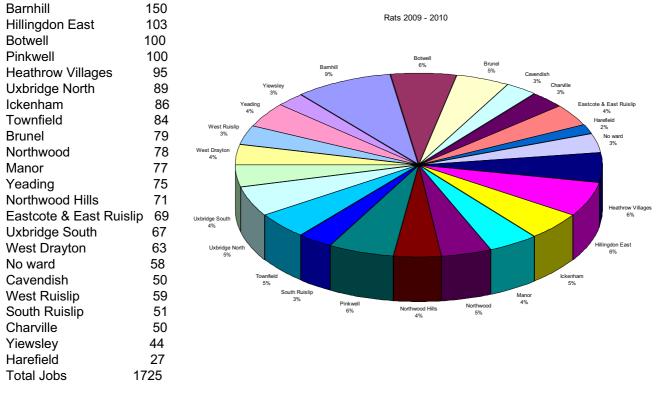




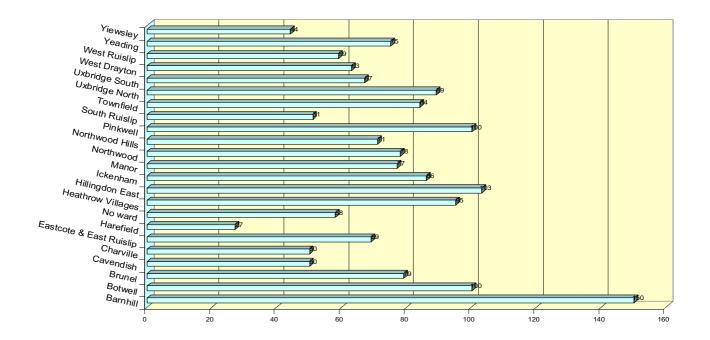
Mice 08 - 09

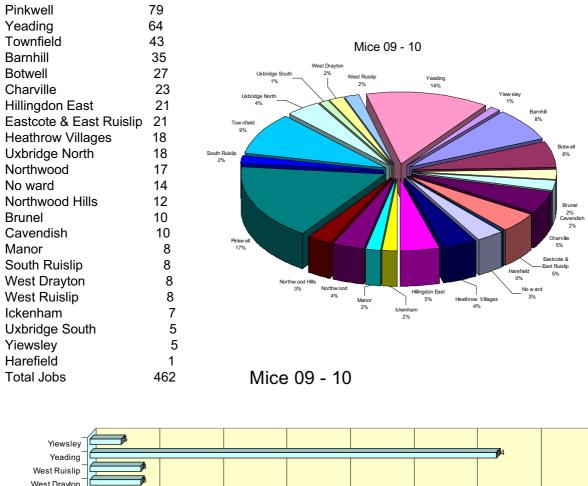


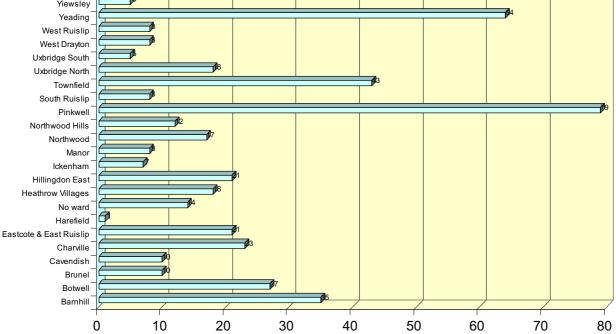
Pest Control Jobs 2009 - 2010



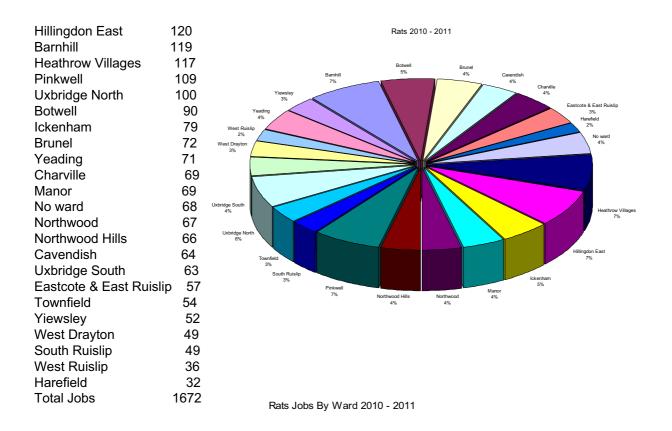
Rats Jobs By Ward 2009 - 2010

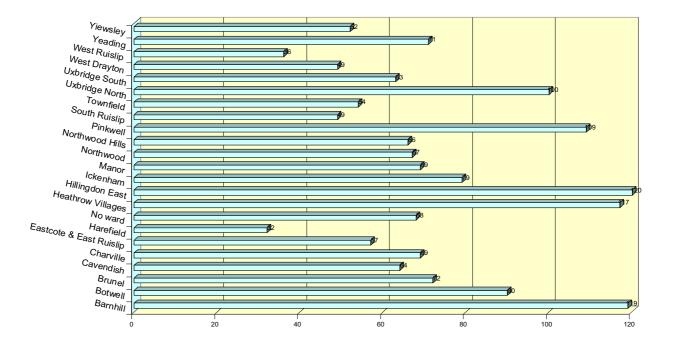






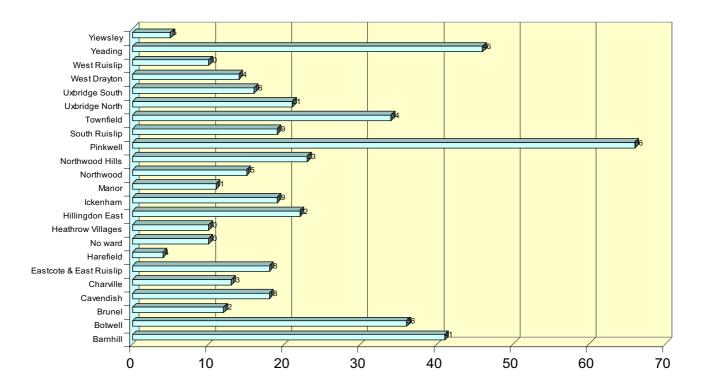
Pest Control Jobs 2010 - 2011



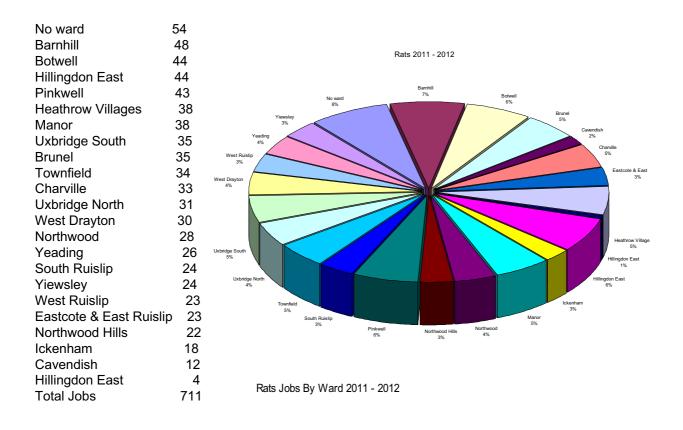


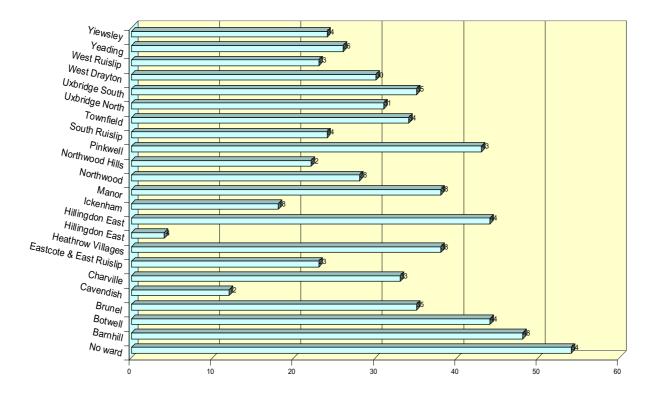
Pinkwell	66	
Yeading	46	
Barnhill	41	
Botwell	36	
Townfield	34	Mice 10 - 11
Northwood Hills	23	
Hillingdon East	22	Yeading Yiewsley Barnhill 10% 1% 8%
Uxbridge North	21	West Ruislip 10/8 Botwell West Drayt& 7%
South Ruislip	19	Uxbridge South Brunel
lckenham	19	3% 2% Caundish
Eastcote & East Ruislip		Uxbridge North 4%
Cavendish	18	3%
Uxbridge South	16	Eastcote &
Northwood	15	
West Drayton	14	Townfield
Charville	13	No ward
Brunel	12	South Ruislip 4%
Manor	11	2%
No ward	10	Pinkwell Revenham Hillingdon East Manor 4% 5%
Heathrow Villages	10	14% Northwood Hills 2% 5% Northwood 2%
West Ruislip	10	3%
Yiewsley	5	
Harefield	4	
Total Jobs	483	

Mice 10 - 11



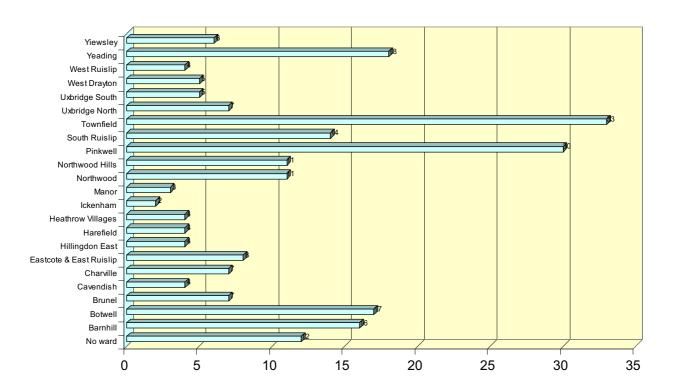
Pest Control Jobs 2011 - 2012



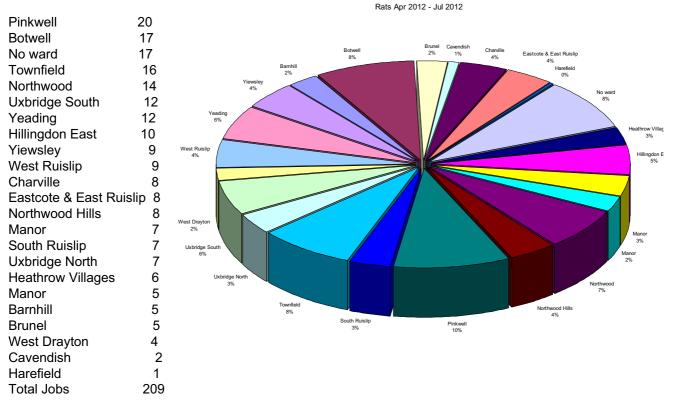


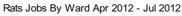
Townfield Pinkwell Yeading Botwell	33 30 18 17	Mice 11 - 12
Barnhill	16	
South Ruislip	14	Yeewatey Noward Yeading 2% 5%
No ward	12	Wed Rudip 8% Barnhill 2%
Northwood	11	Viet Drayton 2% Ukbridge South
Northwood Hills	11	2% 7%
Eastcote & East Ruislip	8	25 Brund
Brunel	7	3% Corrector 2%
Uxbridge North	7	
Charville	7	
Yiewsley	6	Davrile 25
Uxbridge South	5	Tourfield Batcote & Batcot
West Drayton	5	HilliponEad
Hillingdon East	4	Hardried
West Ruislip	4	2% Heattrow Wages 2%
Cavendish	4	South Hudip 2%
Harefield	4	Plokeel Northwood Hills Marcy 1%
Heathrow Villages	4	13% 5% 7% 13% Northwood 5%
lckenham	2	
Manor	3	
Total Jobs 2	32	

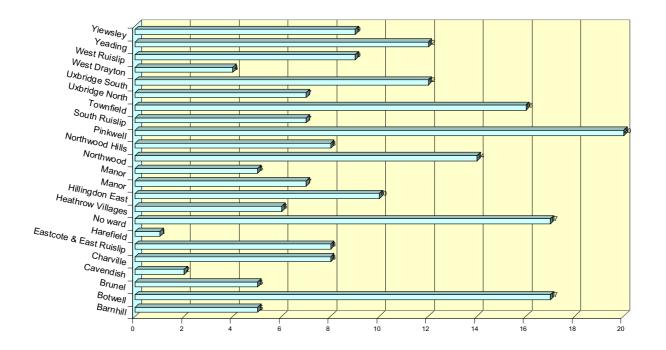


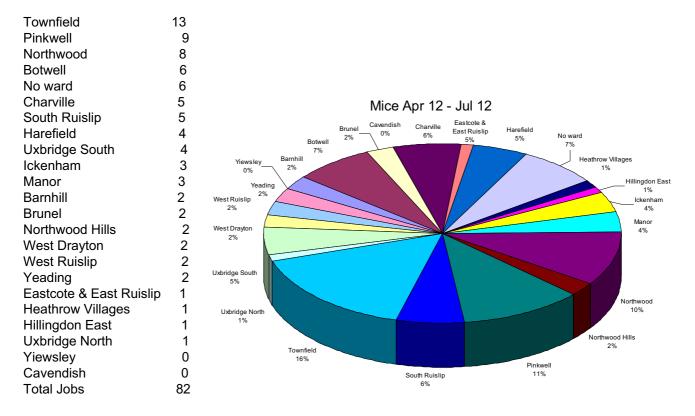


Pest Control Jobs Apr 2012 - Jul 2012

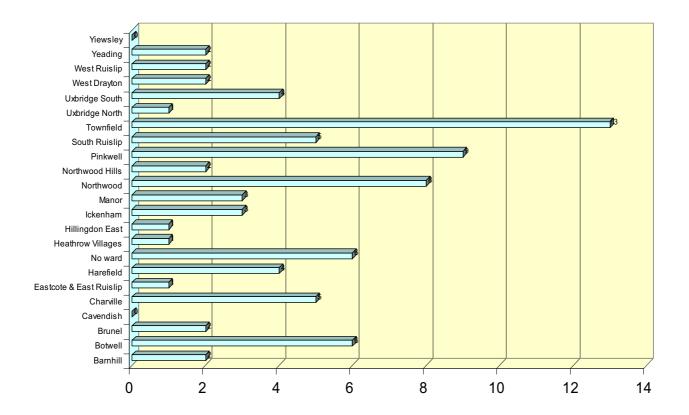








Mice Apr 12 - Jul 12



Agenda Item 6

'BEDS IN SHEDS' IN HILLINGDON: PROGRESS REPORT

Cabinet Member(s)	Councillor Keith Burrows
Cabinet Portfolio(s)	Planning, Transportation and Recycling
Officer Contact(s)	Jales Tippell, Residents Services
Papers with report	None.
1. HEADLINE INFORMAT	ION
Purpose of report	The report explains what progress has been made by officers to date in dealing with what has become known as 'bed in sheds', or the use of outbuildings as residential accommodation. The report seeks Cabinet approval for the approach set out for dealing with 'beds in sheds'.
Contribution to our plans and strategies	The recommendations will assist the planning process to realise the objectives of the Sustainable Community Strategy.
Financial Cost	The Council has employed an experienced prosecutions lawyer on a temporary contract to join our legal team and provide a fast track approach to deal with problem bed in sheds cases. This position is funded from existing money received from DCLG to combat the 'beds in sheds' issue. There is an opportunity to extend the duration and scale of the resources available to tackle this issue through a further funding bid to DCLG.
Relevant Policy Overview Committee	Residents' and Environmental Services.
Ward(s) affected	All Wards

2. RECOMMENDATIONS

That the Cabinet:

- 1. Notes the content of the report, and progress made.
- 2. Endorses the approach taken, including the inter departmental forum involving Planning, Enforcement, Private Sector Housing, Legal Services and Corporate Communications to exchange views, intelligence and to work corporately & closely in dealing with unauthorised outbuildings.
- 3. Notes the submission of a bid application to the Department for Communities and Local Government to respond to the 'beds in sheds' issue.

Reasons for recommendation

This report updates Cabinet on the approach being taken to combat the problems in relation to 'beds and sheds' and seeks approval for officers to continue with this hard hitting, fast track approach to deal with problem cases.

Alternative options considered

The Cabinet could decide to discontinue the focussed work on 'beds in sheds' and deal with these cases in the same way as other breaches of planning control. Given the scale of the issue and harm caused, this would not be in the best interests of the local communities or the Council.

Comments of Policy Overview Committee(s)

The Residents' and Environmental Services Policy Overview Committee (RESPOC) undertook a review in 2009/10 on planning enforcement and "homes" in back gardens.

3. INFORMATION

Supporting Information

Background

1. The phenomenon of landlords renting out accommodation in properties not designed for human habitation has recently received wide coverage in the media. However this has long been a concern within the London Borough of Hillingdon and indeed there was a Motion from full Council in 2009 (5 November 2009) which noted:

- Strong public concern about the beds in sheds issue.
- Problem is not helped with Permitted Development rules.
- Council was pleased that officers for Planning Enforcement, Private Sector Housing and the Councils Tax collection teams are working together on this issue.
- The Issue were to be given full scrutiny through Overview and Scrutiny.
- The Cabinet Member for Planning & Transportation would look at this issue in depth and then take appropriate action.
- 2. The issue was subsequently examined by RESPOC in February 2010, which:
 - Identified difficulties with enforcement legislation.
 - Highlighted the importance of networking and information sharing of best practice.
 - Noted the potential to use technology for cross checking and monitoring.

3. The unauthorised conversion of outbuildings into separate units of residential accommodation, known as 'beds in sheds', show a total disregard to planning law. They tend to be built in the back gardens of residential properties and rented to tenants. They normally provide inadequate accommodation for people, due their size and quality, because they offer small spaces and overcrowded and cramped living conditions. There is often little or no garden area or privacy for occupiers. They can pose a danger to peoples' health because the physical structures are also often problematic in terms of structural instability, illegal wiring and lack of insulation, natural light and water supply. London Fire Brigade statistics released in October

2012 show that since 2009 there have been 16 fires, 3 fire deaths and 7 serious fire injuries at incidents specifically involving 'beds in sheds' properties.

4. The over intensification of the use of housing land has adverse environmental impacts on local communities and can harm community relations by creating numerous tensions between neighbours. This can be due to increased noise and disturbance; loss of privacy; poor visual impacts; pressure on parking; increased traffic; refuse storage; and increased pressures on local facilities such as health, schools etc, which is detrimental to the overall amenity and character of the area. The unauthorised nature of the accommodation creates a shadow housing market which can be used by illegal workers and in some cases there are associated issues involved relating to benefit and mortgage fraud. Rogue landlords end up targeting vulnerable tenants and placing them in overcrowded or poor quality accommodation. Vulnerable tenants can be afraid to raise issues with the local authority or be unaware of their rights.

5. This issue of 'beds in sheds' affects many areas in the country, although London is especially affected because the problem is being driven by high rents, high demand for rented accommodation and an acute and worsening lack of affordable housing supply in the Capital. Based on observations during the HMO survey and counts in a number of streets in Hayes, estimates suggest between 2,000 and 3,000 such structures may exist in the Borough. The structures do not however tend to show up in Census figures.

6. The Government has recognised that action needs to be taken particularly in relation to 'rogue landlords'. In May 2012, the former Housing Minister, Grant Shapps, convened a group of officials (called a 'National Taskforce') from his department, the UK Border Agency, and some of the most seriously affected local authorities to discuss good practice and what further actions might be needed to tackle the problem. Following the convening of this group in mid 2012, the Department for Communities and Local Government (DCLG) announced that it would be allocating £1.8 million of funding (re-allocated from the Homelessness Grant) to be shared between nine local authorities to help them with their enforcement work, namely Brent; Ealing; Hillingdon; Hounslow; Newham; Peterborough; Redbridge; Slough; and Southwark.

The approach taken by London Borough of Hillingdon

7. The DCLG guidance, 'Dealing with Rogue Landlords - A Guide for Local Authorities' which was published in August 2012, clearly shows Government dissatisfaction with the problem and aims to assist local authorities in dealing with the issue. The guidance suggests tackling the worst offenders, i.e. rogue landlords with multiple properties and focussing on cases where there are multiple breaches of legislation across a number of departments and agencies.

8. By June 2012, Hillingdon Council had put together a dedicated and cross-cutting team of officers, including officers in planning enforcement, private sector housing, legal services and corporate communications, to develop a clear strategy to tackle the 'beds in sheds' issue in a comprehensive way and in order to ensure it does not develop into a larger problem in the future. The Team is tasked with co-ordinating robust, fast track enforcement processes, which pursue individual cases from investigation all the way through to prosecution, and to publicise such actions to prevent new cases arising.

9. In Hillingdon, the focus has been on dealing with all the reported and known cases of 'beds in sheds' and taking robust enforcement action to conclusion, through prosecution and direct action as appropriate. The key strategy has been to reduce the number of unauthorised 'beds in sheds' through achieving a change in public behaviour by taking a hard

hitting enforcement approach and publicising prosecution successes, which would be sustainable in the long term (and not simply cease when funding is exhausted).

10. To facilitate this work, a new dedicated Prosecution Solicitor (experienced in both planning and housing prosecutions) has been appointed on a temporary basis to join our legal team and provide a fast track approach to deal with problem cases. The role is funded from money received from DCLG to combat the 'beds in sheds' issues. DCLG funds have also been used in developing the associated communications strategy and to fund specialist legal advise for court hearings when appropriate.

11. As a result of this work, individuals may find that they stand to lose housing benefits if it is found that they are not eligible and others may find that they owe Council Tax. The Council will also work with partner agencies, including Her Majesty's Revenue and Customs and the UK Border and Immigration Authority, to tackle the problem of tax avoidance and illegal immigrants.

12. Because of the concentration of 'beds in sheds' in the capital, different boroughs have used various innovative and effective methods to deal with them. Newham has used the Proceeds of Crime Act to confiscate sums from landlords with previous criminal records and this approach is also being actively pursued by the London Borough of Hillingdon.

13. The approach taken by Hillingdon is consistent with the guidance produced by DCLG advocating wide ranging use of legal powers to deal with 'beds in sheds' cases.

Progress to date

14. Over the last 6 months the Council's dedicated team of officers have investigated well over 100 complaints relating to 'beds and sheds' cases. Following initial investigations, cases are prioritised. There are currently 61 priority cases which are being dealt with rigorously. These cases are accorded high priority because they include one or more of the following types of cases:

- those involving rogue landlords (i.e. where individuals are known to have multiple properties accommodating unauthorised occupied outbuildings);
- those where there are multiple breaches of legislation across a number of departments and agencies);
- those where there are geographical concentrations of 'beds in sheds' which are giving rise to significant local problems.

15. In the last 6 months the Council has issued 17 Enforcement Notices, initiated 7 prosecutions, and defended enforcement action at appeal on 5 occasions. In 8 separate cases, the owners have taken appropriate action themselves to remedy the situation as a result of this enforcement action.

16. Enforcement action is often thwarted by the unscrupulous behaviour of landlords who ensure that all signs of residential use are removed at the unauthorised premises prior to any scheduled visits by council officers. Council officers in Housing, Planning Enforcement, Corporate Fraud and Council Tax departments have therefore been proactively working together with the Metropolitan Police and the UK Border Agency to carry out raids in different parts of Hillingdon, where appropriate. In the last few months the following raids have been successfully carried out:

- On 20 August 2012, there was a raid on an illegal and unlicensed HMO with an outbuilding in Hayes for the second time. Officers found 6 males in the outbuilding and 9 males in the main house that were connected to a local landlord living a few streets away and an estate agent based in Southall. Officers are taking enforcement actions again both the owner and estate agent for failing to comply with the HMO requirement and obtain a licence. Planning enforcement officers had previously served enforcement notices on the owner regarding both the authorised used of the house as a HMO and the outbuilding.
- On 23 November 2012, there was a raid on an illegal HMO towards the boundary of West Drayton and Uxbridge. Officers found 7 people consisting of 4 families including a new born baby in the main house which was split into 2 self-contained units. Officers also found a family of 3 in the outbuilding, which was also on Housing Benefit. The property and outbuilding did not have any fire protection for the tenants and were both in very poor condition. Officers are in the process of taking action to prosecute the owner of this property.
- On 18 February 2013, there was a raid on an illegal HMO in Hayes and officers found 15 people in the main house and 3 in the outbuilding. The tenants comprised separate families and were of different nationalities. Some families even had very young children and a couple of the tenants were on Housing Benefit. The house has no fire safety measure and did not meet the current HMO standards. This will involve the prosecution of the landlord for failing to obtain an HMO licence and breaches of the Management of HMO (England) Regulations 2006. A Committee report has been submitted recommending that a planning enforcement notice be served concerning the unauthorised use of the property.
- On 28 February, there was a raid on an illegal HMO in Hayes and officers found 15 people in the main house and 6 in the annex, all as individual tenants. Both buildings were found to be in very poor condition without any fire safety measures and seriously lacking basic amenities. Planning enforcement notices and housing prohibition order will be served on the owner to prohibit the use of this address as an HMO in long term until the all requirements are complied with. Private Sector Housing is seeking legal advice regarding prosecution of the landlord for failing to obtain an HMO licence and breaches of the Management of HMO (England) Regulations 2006.

17. Officers are working closely with the DCLG and the other eight local authorities who were allocated funding to help them with their enforcement work, with a view to sharing best practice. Slough are looking to pilot an innovative approach which entails repeatedly fining a landlord for not having a valid Energy Performance Certificate, which is required by law for places where people live. The fine is £200 a day, which would make it very expensive for people to continue using the outbuilding. The process also appears to be a faster way of penalising the unauthorised use than using planning or HMO legislation. At this stage, it has been agreed that the other eight boroughs await the outcome of Slough's pilot scheme before deciding whether to consider emulating this approach and if so, how best to implement it.

18. The work of the 'beds in sheds' team has been publicised through a number of press releases highlighting court success stories, which have been widely covered in local and trade publications including the Uxbridge and Ealing Gazette, Hillingdon Times, Inside Housing and 24Housing. The work has also been showcased through the Council's residents' magazine

Hillingdon People, with a full page spread in the September/October edition 2012 and a news item in the January/February 2013 edition.

19. The press releases and coverage about court successes relating to 'beds in sheds' include the following:

• 20 July 2012 – Council sets up task force to tackle 'beds in sheds' Jamal Uddin of Gloucester Road, London, was ordered to pay £15,377 for using an outbuilding as accommodation following a Hillingdon Council investigation. Uddin was told by the council that he must stop renting the shed in the garden of Turnpike Lane, Uxbridge, after the local authority received a tip-off by a resident who was also a local council Street Champion.

Rupa Sodha, was fined £3,500 and costs of £2,079 for illegally re-developing a house in *Princes Park Parade, Hayes, into seven self-contained flats.*

- **31 July 2012 Five-figure fine for flouting planning laws** Harnek Singh Brar, of Brookside Road, Hayes, was ordered to pay a total of £14,325 for unlawfully using his garage as two separate 'beds in sheds'.
- **31 August 2012 Hefty fine for planning breach** Rajesh Kalra, of Ickenham Road, Ruislip, was found guilty of unlawfully extending his property at Uxbridge Magistrates' Court on 13 August 2012. He was fined £3,000 and ordered to pay costs of £5,900.
- **24 September 2012 Hefty fine for planning breach** Mr Surendra Sah, Hermon Grove, Hayes, was fined £3,500 for having an unlawful outbuilding at court on Wednesday 19 September. He was also ordered to demolish the building and pay costs of £1,124.
- **12 November 2012 Council wins planning battle** Mr Surendra Sah, of Hermon Grove, Hayes has demolished the outbuilding at the rear of his property following a court prosecution at Uxbridge Magistrates' Court in September and subsequent intention of direct action by the Council.
- **10 December 2012 Hillingdon Council continues its crackdown on Beds in Sheds** *Mr Xuhua Chen, of Hunters Grove, Hayes was fined £3,000 and ordered to pay the Council's legal costs of £1885.95 for failing to demolish an illegal outbuilding in his back garden.*

20. Since the 'beds in sheds' team was launched in summer 2012, there have been interview requests from various national and regional media such as BBC's Inside Out, The One Show, Inside Housing magazine and Evening Standard.

21. Based on the work to date, officers consider that the approach that they have taken over the last six months is cost effective and is yielding positive outcomes. It is likely to deter people from providing 'beds in sheds' in the future and therefore is considered to be a sustainable way of dealing with the issue.

Potential additional funding from the DCLG

22. On 28th February 2013, the Council received an invitation from the DCLG to submit an application for a share of £790k of additional funding to tackle 'beds in sheds' in 2013/14. The invitation was sent only to the nine authorities already receiving grant support from the DCLG. The DCLG stated that the applications would be judged on the following criteria:

- The area's need scale of the problem;
- How areas will use the additional funding a clear plan over and beyond the mainstream services and;
- The outcome likely to be secured by areas provided with additional funding.

23. Officers have submitted a bid application for funding to meet the DCLG's deadline of 13th March 2013. The bid is to enable funding for:

- retention of the dedicated Prosecution Solicitor for a further year to deal with 'beds in sheds' cases;
- other associated legal costs involved in taking enforcement action, including prosecution and proceeds of crime cases
- the appointment of temporary officer resources to investigate and take appropriate enforcement action on individual cases; and
- to develop the associated communications strategy.

Financial Implications

The cost of the prosecutions lawyer (employed on a temporary contract through an agency) is currently being met through £150k of unringfenced Preventing Homelessness Grant received from DCLG to combat the 'beds in sheds' issue. Cabinet in July 2012 approved the use of this funding and delegated authority to authorise any expenditure for the purposes set out in the report to the then Deputy Chief Executive and Corporate Director of Planning, Environment, Education and Community Services, in consultation with the Leader of the Council and the Cabinet Member for Finance Property and Business Services.

There is an opportunity to extend the duration and scale of the resources available to tackle this issue through a further funding bid to DCLG.

4. EFFECT ON RESIDENTS, SERVICE USERS & COMMUNITIES

What will be the effect of the recommendation?

The effect of the recommendation will be to ensure there is dedicated resource to prosecuting problems 'beds in sheds' cases, ensuring there is a focus on actually taking the enforcement action to conclusion, through prosecution. By means of the adoption of a well publicised and hard hitting enforcement approach, the number of 'beds in sheds' cases should, over time, reduce, as the public are discouraged from erecting and occupying unauthorised outbuildings.

The approach taken by Hillingdon is consistent with the guidance produced by DCLG advocating wide ranging use of legal powers to deal with beds in sheds cases and is in the best interests of achieving the Councils objectives, as set out in the Sustainable Community Strategy.

Consultation Carried Out or Required

None at this stage.

5. CORPORATE IMPLICATIONS

Corporate Finance

Corporate Finance has reviewed this report and concurs with the financial implications set out above, noting the progress to date in tackling 'beds in sheds' within the Borough. If successful, the bid submitted to DCLG for additional funding will provide resources to extend both the duration and scale of action on this issue.

Legal

The Council, as local planning authority, has powers under Part VII of the Town and Country Planning Act 1990 to enforce planning control within its area and this includes the power to take enforcement action against unlawful self contained dwellings (so called 'beds in sheds').

Corporate Property and Construction

There are no local authority property implications resulting from the recommendations set out in this report.

Relevant Service Groups

This is a cross-Council and cross-agency initiative involving many different service areas.

6. BACKGROUND PAPERS

NIL.

Agenda Item 7

FORWARD PLAN MARCH – JUNE 2013

Contact officer: Nadia Williams Telephone: 01895 277655

REASON FOR ITEM

The Committee is required by its terms of reference to consider the Forward Plan and comment as appropriate to the decision-maker on key decisions which relate to services within its remit (before they are taken by Cabinet or Cabinet Member).

OPTIONS OPEN TO THE COMMITTEE

- To comment on items going to the Cabinet or Cabinet Members for decision.
- Or to note the items and decide not to comment.

INFORMATION

The Forward Plan

- 1. The Forward Plan for the following months has been published. Those items that are within this Committee's remit are shown on the attached version of the Forward Plan. The Committee may wish to consider these items and comment to the decision-maker.
- 2. Committee Members are requested to send in any questions they have on any items in the attached Forward Plan or in the published Cabinet agenda and reports, and to request any officers that they wish to be present to give advice.

SUGGESTED COMMITTEE ACTIVITY

• To consider whether there are comments or suggestions that the Committee wishes to make that will aid Cabinet's decision-making.

Residents' and Environmental Services Policy Overview Committee – 26 March 2013

Further information
Council Departments: RS = Residents Services SC&H = Social Care & Health Cabinet meeting - 21 March 2013
This report to Cabinet progresses the major
refurbishment of the Uxbridge Central Library as of the Council's trailblazing library refurbishment programme, including the appointment of a
construction partner to undertake the works.
Cabinet will receive an update on the impact of the Government's plans for HS2, including any consultation responses, the legal challenge being led by Hillingdon and the 51M Group and local campaign activities by the Council and residents.
Cabinet will receive a report progressing a number of works to improve the condition of schools within the Borough.
Draft InterimCabinet in December 2012 agreed to consult on a new Planning Policy on Houses in MultipleCabinet in December 2012 agreed to consult on a new interim planning policy on HMOs, which would be used to determine planning applications in the two wards affected by the Article 4 Direction, which is due for implementation from March 2013. Cabinet will be asked to agree the interim policy and recommend to Council for approval.

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Ref Decision Further information Council Denartments: RS = Residents Services SC&H = Social Care & Health	e l	AD = Administration Directorate	3	ard(s) & O FD= Finance Directorate	эM	un] OO	uo	IN	
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Continuation of the Vehicle Replacement Program (VRP) - 2012/13Following a compliant tender conducted by Corporate tequested to approve the recommendation and award of contract for the purchase of various vehicles in accordance with the VRP and/or give delegated authority to the Leader and Cabinet Member and Deputy Chief Executive and Corporate Director of Residents Services to accept recommendation and contract award depending on the procurement timescales.		ate e and t t	A/A		Cllr Jonathan Bianco	RS - David Fisher	Corporate consultees		Private (3)
Local List of Buildings ofCabinet will receive an update on the Local List, which was authorised by Cabinet in 2010. Buildings will be recommended for inclusion following consultation and historic ImportanceLocal List, which was authorised by Cabinet in 2010. Buildings will be recommended for inclusion following consultation and nomination from officers and local residents.	Cabinet will receive an update on th was authorised by Cabinet in 2010. recommended for inclusion following nomination from officers and local re		Various		Cllr Keith Burrows	Charmian Baker			
Mayor of London refitThe report will advise Cabinet of the results of the energy consumption benchmarking exercise undertaken with recommendations for investment to reduce consumption, thereby reducing costs and carbon emissions.	The report will advise Cabinet of the energy consumption benchmarking undertaken with recommendations reduce consumption, thereby reduc carbon emissions.	e results of the exercise for investment to ing costs and	All		Cllr Jonathan Bianco	RS - Janice Abbs	Corporate consultees		Private (3)

PART 1 - MEMBERS, PUBLIC PRESS

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_	ire & Health AD = Administration Directorate		FD= Finance Directorate) t	>		
Voluntary Sector Regular report on disconsision Leases Report sector organisations t wider community	es relating to 'Beds in in what progress has with this. The report will approach to be taken in	/a		Cllr Keith Burrows	RS - Jales Tippell			
	Regular report on discounted leases to voluntary sector organisations that benefit residents and the wider community	AII		Cllr Jonathan Bianco	RS - Michael Patterson / Michele Henington			Private (3)
Reports from PolicyMajor Policy Review recommendations for Consideration by the Cabinet as and when Committees	completed.	TBC		as appropriate	AD - Democratic Services			
Monthly Council The Cabinet receives Budget - monitoring detail the council's revenues	The Cabinet receives a monthly report setting out in detail the council's revenue and capital position.	All		Cllr Jonathan Bianco	FD - Paul Whaymand			
Quarterly PlanningRegular monitoring reObligationsspending on section 1Monitoring reportmonies.	Regular monitoring report with information about spending on section 106 (developer contribution) monies.	AII		Cllr Keith Burrows	RS - Jales Tippell / Vanessa Scott			
Gift Funding for To report to Cabinet a Planning Functions to meet the Council's associated with disch	To report to Cabinet any gift funding from developers to meet the Council's reasonable and justifiable costs associated with discharging its planning function.	TBC		Cllr Keith Burrows	RS - James Rodger			

Private decision?	
Cabinet Member(s) Gapinet Contact for further information on the decision	Cllr Ray FD - Rob Puddifoot / Smith Cllr Jonathan Bianco
D Report to Full Ward(s)	Services SC&H = Social Care & Health AD = Administration Directorate FD= Finance Directorate Cabinet Members will be asked to approve a All Cabinet Members will be asked to approve a All Processes and Procedures document which takes into account the changes to Council Tax following the abolition of Council Tax Benefit. All
Ref Decision Further information	Council Departments: RS = Residents Scalal Care & Health AD = Administration Directorate Cabinet Member Decisions - March 2013 Annistration Directorate Annistration Directorate 867 Council Tax Cabinet Members will be asked to approve a revised Council Tax Collection and Recovery Processes and Procedures document which takes into and Procedures Annistration Directorate and Procedures and Procedures and Procedures Annistration Directorate

Private decision?		Private (3)		Private (3)	Private (3)		
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noitatiusno⊃ on the noision		Corporate Teams	Various stakeholders				
Officer Contact for further information		RS - Roy Clarke	RS - Ali Kashmiri / Charmian Baker	RS - Colin Russell	RS - Michael Patterson / Michele Henington	AD - Democratic Services	FD - Paul Whaymand
Cabinet Member(s) Responsible		Cllr Keith Burrows	09-May-13 Cllr Keith Burrows	Cllr Keith Burrows	Cllr Jonathan Bianco	as appropriate	Cllr Jonathan Bianco
Report to Full Council	FD= Finance Directorate		09-May-1				
Ward(s)		AI	AI	AII	AI	TBC	AII
Further information	s Services SC&H = Social Care & Health AD = Administration Directorate 25 April 2013	Parking EnforcementIn November 2012, Cabinet gave approval to proceedServiceswith the re-tendering of the Parking Services contract.This report to Cabinet will present the outcomes of that for determination.	Cabinet will be asked to approve the planning document following consultation and recommend to Council for adoption. The document will update supplementary planning guidance to developers and planning applicants on accessible housing, access to public buildings and inclusive environments in light of the Hillingdon Local Plan (i.e. both Part 1 and the saved policies which now constitute Part 2) and the 2011 London Plan.	Cabinet will be asked to make decisions in respect of the collection and treatment of co-mingled dry recyclables.	Regular report on discounted leases to voluntary sector organisations that benefit residents and the wider community	Major Policy Review recommendations for consideration by the Cabinet as and when completed.	The Cabinet receives a monthly report setting out in detail the council's revenue and capital position.
Decision	Council Departments: RS = Residents Services Cabinet meeting - 25 A	Parking Enforcement Services	Accessible Hillingdon - Supplementary Planning Document - POLICY FRAMEWORK	Collection & treatment of co- mingled dry recyclables	Voluntary Sector Leases Report	Reports from Policy Overview Committees	Monthly Council Budget - monitoring
Ref	Cab	901	Page 52	906	۵ ۵	S	เง

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Private decision?	
ИЕМ ІТЕМ	
Consultation on the decision	
Officer Contact for further information	RS - James Rodger
Cabinet Member(s) Responsible	Cllr Keith Burrows
Report to Full Council	ce Directorate
Ward(s)	te FD= Finan TBC
Further information	Council Departments: RS = Residents Services SC&H = Social Care & Health AD = Administration Directorate FD = Finance Directorate SI Gift Funding for To report to Cabinet any gift funding from developers TBC Planning Functions to meet the Council's reasonable and justifiable costs TBC associated with discharging its planning function. associated with discharging its planning function.
Ref Decision	II Departments: RS = Residents Gift Funding for Planning Functions
Ref	SI

NEW ITEM Private decision?	Private (3)	
Consultation on the decision	<u>_</u>	
Officer Contact for further information	RS - Michael Patterson / Michele Henington	as AD - appropriate Democratic Services Cllr Keith RS - James Burrows Rodger
Cabinet Member(s) Responsible	Cllr Jonathan Bianco	as appropriate Cllr Keith Burrows
Report to Full Council	FD= Finance Directorate	
Ward(s)		TBC
Further information	services SC&H =Social Care & Health AD = Administration Directorate 23 May 2013 Regular report on discounted leases to voluntary sector organisations that benefit residents and the wider community	Reports from Policy OverviewMajor Policy Review recommendations for consideration by the Cabinet as and when completed.Overview Committeesconsideration by the Cabinet as and when completed.Committees Gift Funding for Planning FunctionsTo report to Cabinet any gift funding from developers to meet the Council's reasonable and justifiable costs associated with discharging its planning function.
Further	- 23 Mo - 23 Mo Regular sector ol wider co	Major P(consider To repor to meet associat
Decision	Council Departments: RS = Residents Services SC&H = Social C Cabinet meeting - 23 May 2013 Sl Voluntary Sector Regular report on dis Sl Voluntary Sector Regular report on dis Leases Report wider community	
Ref	Cat SI	Page 54 ਯ ਯ

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Ref	Decision	Further information		Ward(s) Report to Full	Council Cabinet	Member(s) Responsible	Officer Contact for further information	Consultation on the decision	Private decision?
Cab Cab	Council Departments: RS = Residents Services SC&H = Social Car Cabinet meeting - 20 June 2013	SC&H =Social Care & Health UNC 2013	AD = Administration Directorate	FD= Finance Directorate					
ល	Voluntary Sector Leases Report	Regular report on discounted leases to voluntary sector organisations that benefit residents and the wider community	o voluntary ents and the	_	Clr Jon Biar	athan oco	RS - Michael Patterson / Michele Henington		Private (3)
ิเง	Quarterly Planning Obligations Monitoring report	Regular monitoring report with information about spending on section 106 (developer contribution) monies.	ation about All ontribution)	_	B	Cllr Keith I Burrows	RS - Jales Tippell / Vanessa Scott		
Page ភ	SI Reports from Policy Overview Committees	Reports from Policy Major Policy Review recommendations for Overview consideration by the Cabinet as and when completed Committees consideration by the Cabinet as and when completed	completed.	TBC	as apl	propriate	AD - Democratic Services		
55 0	Gift Funding for Planning Functions	To report to Cabinet any gift funding from developers to meet the Council's reasonable and justifiable costs associated with discharging its planning function.		TBC	Bu	Cllr Keith I Burrows I	RS - James Rodger		

Ref De	Decision	Further information	Report to Full Report to Full	Council Cabinet Member(s)	əldiznoqzəЯ	Officer Contact for further information	Consultation on the noision	NEW ITEM Private	Snoiziosb
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Nev		-		Cllr Ray	Cllr Ray RS - N	RS - Nikki Wwat			
10		use locally.		Cllr Cllr Jonathan Bianco	than xo	vyau			
Loc		To consider petitions received and decide on future		CIIr Keith		/id	Traffic Liaison		
Par Acc	and Revenue funded	action		Burrows		Knowles	Group		
-	scnemes Pedestrian Crossings	scnemes Pedestrian Crossings To approve schemes to provide crossing facilities		CIIr Keith Burrows	6	RS - David Knowles			
age	oarking	To consider and decide on the form of parking		CIIr Keith		RS - David			
	management schemes & Traffic Regulation Orders	management schemes including stop and shop schemes at shopping centres. To also consider objections to traffic regulation orders and to decide whether to approve the orders in the light of objections		Burrows		Knowles			
Pro Bro Sch	Road Safety Programme, Traffic Congestion Mitigation Programme and School Travel Plan	To approve any schemes in the programmes		Cllr Keith Burrows	-	RS - David Knowles	Traffic Liaison Group, Motorists' Forum, Ward Councillors		
Lor Net and Sch	le nemes Initiative	To approve any schemes that are part of the London Cycle Network or are cycling initiative schemes		Cllr Keith Burrows		RS - David Knowles			

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Private decision?		
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Consultation on the decision		
Officer Contact for further information	RS - Helena Webster	RS - John Fern various
Cabinet Member(s) Responsible	Cllr Douglas Mills & Cllr Jonathan	Bianco Cllr Ray Puddifoot and Cllr Jonathan Bianco as appropriate
Report to Full Council	rious	
Ward(s)	/a	All
Further information	sc&H =social Care & Health AD = Administration Directora pinet Member(s) will be asked to consider the l of projects.	Following Cabinet's decision on 24th September, final sign-off of any expenditure against this term contract must be made by the Leader of the Council and Cabinet Member for Finance and Business Services. A standard item to capture any emerging consultations from Government, the GLA or other public bodies and institutions that will impact upon the Borough. Where the deadline to respond cannot be met by the date of the Cabinet Member to sign-off the response.
Decision	Council Departments: RS = Residents Services SI Chrysalis Programme The Cat of Environmental approva Improvements approva	Erection and Renewal of Street Furniture Response to key consultations that may impact upon the Borough
Ref	SI	ក្រ Page 57

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Agenda Item 8

RESIDENTS' AND ENVIRONMENTAL SERVICES POLICY OVERVIEW COMMITTEE 2012/13

Contact Officer: Nadia Williams Telephone: 01895 277655

REASON FOR ITEM

All Committee meetings will begin at 5.30 p.m. That the Committee consider revisions to the scheduling of existing meetings based upon review topics during 2012/13 as set out below:

WORK PROGRAMME

30 May 2012	Review Discussion – to discuss and agree potential review topics for 2012/13 Work Programme – review the annual work programme	
	Cabinet Forward Plan – review forthcoming decisions and if appropriate, comment to the decision-maker.	

30 July 2012	Review Discussion – consideration of scoping report
	Consideration of Budget Planning Report for Planning, Environment & Community Services 2013/14
	Work Programme – review the annual work programme.
	Cabinet Forward Plan – review forthcoming decisions and if appropriate, comment to the decision-maker.

20 September 2012	Review 1 Discussion – first witness session.
	Work Programme – review the annual work programme.
	Cabinet Forward Plan – review forthcoming decisions and if appropriate, comment to the decision-maker.

18 October 2012	Review 1 Discussion - second witness session.
	Mitigating the Environmental Effects of Telecommunication Masts and Cabinets in the London Borough of Hillingdon and beyond - Review Update.
	Work Programme – review the annual work programme.
	Cabinet Forward Plan – review forthcoming decisions and if appropriate, comment to the decision-maker.

15 November 2012	Review 1 Discussion – third witness session.
	Consider topics for 2 nd Review.

PART 1 – MEMBERS, PUBLIC AND PRESS

Residents' and Environmental Services Policy Overview Committee – 26 March 2013

Statement OF Gambling Principles Review – consultation.
Annual Safety at Sports Grounds Report.
Work Programme – review the annual work programme
Cabinet Forward Plan – review forthcoming decisions and if appropriate, comment to the decision-maker.

6 December 2012	First Draft Review – conclusions and recommendations.
	Selection of Second Review topic – Briefing note/Verbal presentation.
	Mitigating the Environmental Effects of Telecommunication Masts and Cabinets in the London Borough of Hillingdon and beyond - Review Update.
	Work Programme – review the annual work programme
	Cabinet Forward Plan – review forthcoming decisions and if appropriate, comment to the decision-maker.

22 January 2013	Second Review – draft scoping report.
	Second Review - witness Session 1.
	Budget Report for consideration.
	Work Programme – review the annual work programme
	Cabinet Forward Plan – review forthcoming decisions and
	if appropriate, comment to the decision-maker.

13 February 2013	Second Review – draft scoping report.
	Second Review – witness session 2.
	Work Programme – review the annual work programme.
	Cabinet Forward Plan – review forthcoming decisions and if appropriate, comment to the decision-maker.

26 March 2013	Second Review – witness session 3.
	Work Programme – review the annual work programme.
	Cabinet Forward Plan – review forthcoming decisions and if appropriate, comment to the decision-maker.

24 April 2013	Second Review - draft final report.	
	Work Programme – review the annual work programme.	
	Cabinet Forward Plan – review forthcoming decisions and if appropriate, comment to the decision-maker.	

PART 1 – MEMBERS, PUBLIC AND PRESS

Residents' and Environmental Services Policy Overview Committee – 26 March 2013